GOVERNMENT OF KERALA

(Abstract)

Tenth Five Year Plan – Decentralised Planning by Local Governments – Guidelines for the Preparation of Annual Plans - Modified – Orders Issued:

PLANNING & ECONOMIC AFFAIRS (A) DEPARTMENT
G.O.(MS) No. 46/2004/Plg. Dated, Thiruvananthapuram, 11th June, 2004

Read:- 1. G.O.(MS) No. 40/2004/Plg. Dated 31-03-2004
2. Note No. KS-B-1501-2004 Dated 21-05-2004 from the Executive Director, Kudumbashree

ORDER

As per the Government Order read as first above detailed guidelines for the preparation of Annual Plans as part of the Tenth Five Year Plan by Local Governments were issued. As per these guidelines, preparation of 'Ashraya' project for destitutes is the responsibility of Village Panchayats, Municipalities and Corporations. For identification of destitutes same set of criteria have been prescribed for both the rural and urban areas.

2. Now it has been pointed out by the Executive Director, Kudumbashree that in the case of urban areas the criteria have to be modified in keeping with the nature of destitution among the urban poor. Government have examined the proposal in detail and are pleased to order the following modifications to the guidelines issued as per G.O read as first above.

3. For identification of destitutes separate criteria are fixed for Village Panchayats and Urban Local Governments and they are given below:-

A. Village Panchayats

(a) All families qualifying under at least seven out of the following nine criteria (9 point risk parameters) may be listed.

(i) Kutch house
(ii) No access to safe drinking water
(iii) No access to sanitary latrine
(iv) Illiterate adult in the family
(v) Family having not more than one earning member
(vi) Family getting barely two meals a day or less
(vii) Presence of children below the age of five in the family
(viii) Alcoholic or drug addict in the family
(ix) Scheduled Caste or Scheduled Tribe family
(b) These short-listed families may further be verified with reference to the following eight criteria (8 special problems). All families of the short list having at least one of the criteria mentioned below would qualify to be a destitute family.

1. Having no landed property to create their dwelling place (living in poramboke land, forest land, side bunds of canal and paddy fields etc.)
2. Spending the night-time in public places, streets or in the verandas of shops for sleeping.
3. Unwed mothers, single parent or those separated women living in distress
4. Young widows who are economically poor or women who have passed the age of marriage and remain unmarried.
5. Subject to severe, chronic and incurable diseases or physically and mentally challenged.
6. No healthy member to win bread for the family below the age of sixty
7. Beggars who resort beggary as vocation.
8. Women subjected to atrocities.

B. Urban Local Governments

(a) All families qualifying under at least six out of the following nine criteria (9 point risk parameters) may be listed.

1. No. Land/Less than 5 cents of Land
2. No house/Dilapidated house
3. No sanitary latrine
4. No access to safe drinking water within 150 meters
5. Woman headed household/ Presence of a widow, divorcee/ abandoned lady/ unwed mother
6. No regularly employed person in the family
7. Socially disadvantaged groups (SC/ST)
8. Presence of Mentally or Physically challenged person / Chronically ill member in the family
9. Families without colour TV

(b) These short-listed families may further be verified with reference to the following ten criteria (10 special problems). All families of the short list having at least one of the criteria mentioned below would qualify to be a destitute family.

1. Spending the night-time in Public places, streets or in Verandas of shops for sleeping
2. Beggars who resort beggary as vocation
3. Young widows who are economically poor or women who have passed the age of marriage and remain unmarried
4. No healthy member to win bread for the family below the age of sixty
5. Women subjected to atrocities.
(vi) Families having street children/children in Juvenile Home or Poor Home

(vii) Families having children below the age of 14 who work to earn money for the family

(viii) Family living in slums

(ix) Families having women members who live in Abala Mandiram

(x) Families having Commercial Sex Workers

4. The Government Order read as first above stands modified to this extent.

By order of the Governor

S.M. Vijayanand
Secretary (Planning and Economic Affairs)

To

1. The Director of Panchayats
2. The Commissioner of Rural Development
3. The Director of Urban Affairs
4. The Principal Secretary, Rural Development
5. All other Principal Secretaries and Secretaries to Government
6. The Secretary to Government, Local Self Government
7. The Member Secretary, State Planning Board
8. All Chairpersons of District Planning Committees
9. All District Collectors & Secretaries to District Planning Committees
10. All Presidents/Secretaries of Grama Panchayats
11. All Presidents/Secretaries of Block Panchayats
12. All Presidents/Secretaries of District Panchayats
13. All Mayors/Secretaries of Corporations
14. All Chairpersons/Secretaries of Municipalities
15. All Heads of Departments
16. Executive Director, Kudumbashree
17. All District Planning Officers
18. The Principal Accountant General (Audit), Kerala, Thiruvananthapuram (With C/L)
19. The Accountant General (A&E), Kerala, Thiruvananthapuram(With C/L)
20. The Director, Local Fund Audit, Thiruvananthapuram
21. State Performance Audit Officer
22. General Secretary, Kerala Grama Panchayat Association
23. Secretary, Kerala Block Panchayat Association
24. Secretary, Chamber of Municipal Chairpersons
25. Secretary, Chamber of District Panchayat Presidents

Copy to:

1. The Principal Secretary to Chief Minister
2. The Private Secretary to the Minister, Local Self Government
3. The Private Secretary to the Minister, Rural Development
4. Private Secretaries to other Ministers
5. The Vice Chairman, State Planning Board
6. Additional Secretary to Chief Secretary
7. All Members of State Level Coordination Committee
8. Local Self Government Department